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OF THE GONZALES CHARITABLE  
REMAINDER UNITRUST ONE

UNITED STATES BANKRUPTCY COURT

DISTRICT OF NEVADA

In re Case No. BK-S-18-12454-LEB

DESERT LAND, LLC, Chapter 11

Debtor. / (Jointly Administered with  
In re BK-S-18-12456-LEB,  
BK-S-18-12457-LEB, and  
DESERT OASIS APARTMENTS, LLC, BK-S-18-12458)

Debtor.

In re **MOTION FOR APPOINTMENT**  
**OF CHAPTER 11 TRUSTEE**

DESERT OASIS INVESTMENTS, LLC,

Debtor.

Hearing Date: August 28, 2018  
Hearing Time: 9:30 a.m.

In re

SKYVUE LAS VEGAS, LLC,

Debtor.

Creditor Brad Busbin, as Trustee of the Gonzales Charitable Remainder Unitrust One ("Busbin"), moves for an order pursuant to 11 U.S.C. §1104(a) approving the appointment by the Office of the United States Trustee of a Chapter 11 Trustee in the bankruptcy cases of Debtors Desert Land, LLC, Desert Oasis Apartments, LLC, Desert Oasis Investments, LLC (collectively, "Desert Entities") and SkyVue Las Vegas, LLC.

### **INTRODUCTION**

This motion is made on the basis that cause exists for appointment of a Chapter 11 trustee under 11 U.S.C. §1104(a)(1) and that a trustee is in the best interests of creditors and the estate under 11 U.S.C. §1104(a)(2). Section 1104(a) provides:

[A]fter notice and hearing, a court **shall** order the appointment of a trustee –

(1) for cause, including fraud, dishonesty, incompetence, or gross mismanagement of the affairs of the debtor by current management, **either before or after the commencement of the case**, or similar cause, but not including the number of holders of securities of the debtor or the amount of assets or liabilities of the debtor; **or**

(2) if such appointment is in the interests of creditors, any equity security holders, and other interests of the estate, without regard to the number of holders of securities of the debtor or the amount of assets or liabilities of the debtor. (Emphasis added).

Thus, if the evidence supports a finding that the managers of Debtors are guilty of dishonesty, incompetence, gross mismanagement or similar cause, Section 1104(a)(1) makes appointment of a trustee mandatory. Or, if the evidence shows that a trustee is in the best interests of creditors and the estate, a trustee also is mandatory. This is as it should be. As the court stated in *In re v. Savino Oil & Heating Co.*, 99 B.R. 518, 525-26 (Bankr. E.D.N.Y. 1989):

[D]ebtor-in-possession governance is the norm in Chapter 11. However, the encompassing language of Section 1104(a)(1) prefaced by a mandatory "shall" reflects an equally important countervailing or balancing congressional intent. The willingness of Congress to leave a debtor-in-possession is premised on an expectation that current management can be depended upon to carry out the fiduciary responsibilities of a trustee. And if the debtor-in-possession defaults in this respect, **Section 1104(a)(1) commands** that the stewardship of the

1 reorganization effort must be turned over to an independent trustee. (Emphasis  
2 added).

3 *See also, Fukutomi v. United States Trustee (In re Bibo Inc.)* 76 F.3d 256, 258 (9<sup>th</sup> Cir.  
4 1996) (emphasizing that a trustee “**shall**” be appointed upon a finding of cause).

5 In a motion to appoint a trustee, a court examines a debtor’s conduct “either before  
6 or after the commencement of the case.” 11 U.S.C. §1104(a)(1). The history of Debtors’  
7 management therefore is highly probative as to whether a trustee should be appointed.

8 The story of the 18 years of gross mismanagement of Debtors by Howard Bulloch  
9 and David Gaffin is set forth below. This evidence was compiled as a result of litigation  
10 with the Desert Entities before Judge Robert Clive Jones in the U.S. District Court for the  
11 District of Nevada. In that litigation, Tom Gonzales obtained a judgment against the  
12 Desert Entities and SkyVue, based on Judge Jones’s finding that Debtors damaged  
13 Gonzales in a sum in excess of \$13 million when they violated their Chapter 11  
14 reorganization plan from their 2002-2003 bankruptcy. The evidence not only supports  
15 the judgment that Judge Jones entered in favor of Gonzales, it mandates the removal of  
16 Bulloch and Gaffin and the appointment of a trustee in these administratively-  
17 consolidated cases.

### 18 **FACTS**

19 Bulloch, 59, and his cousin, Gaffin, 56, are business partners who formerly were  
20 licensed Nevada commercial real estate brokers. *Wray Decl. Ex. 1, Bulloch Depo.*  
21 *2015:66.* Through alter ego entities,<sup>1</sup> Bulloch and Gaffin controlled and managed 38.5  
22 acres of mostly vacant land on the Las Vegas Strip across from the Mandalay Bay.

23 Within the 38.5-acre assemblage are approximately 26 acres known as “Parcel A.”  
24 In 2000, Tom Gonzales loaned \$41.5 million to Desert Land and Desert Apartments  
25 secured by a trust deed on Parcel A. When Desert Land and Desert Apartments could not  
26

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27 <sup>1</sup> *See Debtors’ Amended Motion to Substantively Consolidate Cases* (ECF No. 27) at  
28 3:25-27; Gaffin Decl., ¶11: “The managers of the Desert Entities used the funds available  
from each entity to pay the expenses of all entities. The Desert Entities have always been  
treated as a single business since 2004 or from the creation of each member entity.”

1 repay Gonzales, they filed a Chapter 11 bankruptcy petition in 2002, Case No. BK-S-02-  
2 16202-RCJ, assigned to Bankruptcy Judge Robert Clive Jones. *Wray Decl., Ex. 2 at 4.*

3 In the 2002 bankruptcy before Judge Jones, Debtors proposed a Second Amended  
4 Plan of Reorganization, pursuant to which Gonzales would reconvey his \$41.5 million  
5 deed of trust on Parcel A to Debtors and Debtors would convey to Gonzales their  
6 membership interests in a limited liability company which owned nearby property known  
7 as Parcels B, C and D. The plan further provided that Debtors would pay Gonzales a \$10  
8 million “Parcel A Transfer Fee” when (1) Parcel A was sold, transferred or conveyed, or  
9 alternatively, (2) Bulloch and Gaffin transferred their equity in the companies that owned  
10 Parcel A, with resulting “net proceeds” to them or their companies. *Ex. 2 at 5; Wray*  
11 *Decl. Ex. 3 at 18 of 66.*

12 Debtors’ plan prohibited Desert Land and Desert Apartments from borrowing  
13 more than \$25 million against Parcel A, a lending cap that was intended to protect  
14 Gonzales from the property being over-encumbered by Bulloch and Gaffin before  
15 Gonzales was paid. *See, Ex. 2, p. 18 of 66, ¶(f); Wray Decl. Ex. 4, Statements of Lenard*  
16 *Schwartz in Case No. 3:11-cv-00613-RCJ-VPC, Nov. 28, 2011 at 24:5-22.*

17 Debtors unilaterally inserted into their plan a provision to subordinate payment of  
18 the Parcel A Transfer Fee to financing obtained by Debtors against Parcel A. Gonzales  
19 objected to the subordination of the Parcel A Transfer Fee, but in April 2003, Judge Jones  
20 approved Debtors’ Second Amended Plan of Reorganization, with the subordination  
21 provision, over those objections. *Ex. 2 at 7.*

22 Gonzales appealed the order confirming the plan to the Bankruptcy Appellate  
23 Panel of the Ninth Circuit. In a March 31, 2004 decision, the BAP struck the provision  
24 subordinating the Parcel A Transfer Fee to other Parcel A financing. Debtors appealed,  
25 and the Ninth Circuit affirmed the BAP decision. *Ex. 2 at 8.*

26 Thus, the BAP has determined, and the Ninth Circuit has affirmed, that the debt  
27 owed to Gonzales is **not subordinated** to **any** of the loans obtained by Debtors and  
28 secured by any part of Parcel A.

1 In his BAP appeal, Gonzales only challenged the Debtors' attempt to subordinate  
2 his Parcel A Transfer Fee. He did not seek a stay. The appeal did not impede any sale of  
3 Parcel A and there was no stay in effect. Bulloch and Gaffin could have sold Parcel A by  
4 simply paying the transfer fee from the proceeds of the sale of the property. During the  
5 years 2003-2007, Gonzales indeed sold neighboring parcels B, C and D. *See ECF No. 58*  
6 *at 3:1-2.*

7 In 2008, Bulloch met Wayne Perry, 68, a Medina, Washington lawyer with over  
8 four decades' experience in mergers, acquisitions and real estate. *Ex. 1, 80:22-24 and*  
9 *81:1-4; Wray Decl., Ex. 5, Perry Depo. 2012:13:4-5; Wray Decl., Ex. 6, Perry Depo.*  
10 *2015:31).* Perry is the manager of the "Shotgun Entities": Shotgun Creek Investments,  
11 LLC, Shotgun Creek Las Vegas, LLC and Shotgun Investments Nevada, LLC. (*Ex. 6*  
12 *pgs. 6, 9, 12, 13 & 14 and Wray Decl. Ex. 7, Perry Depo. 2014:13).*

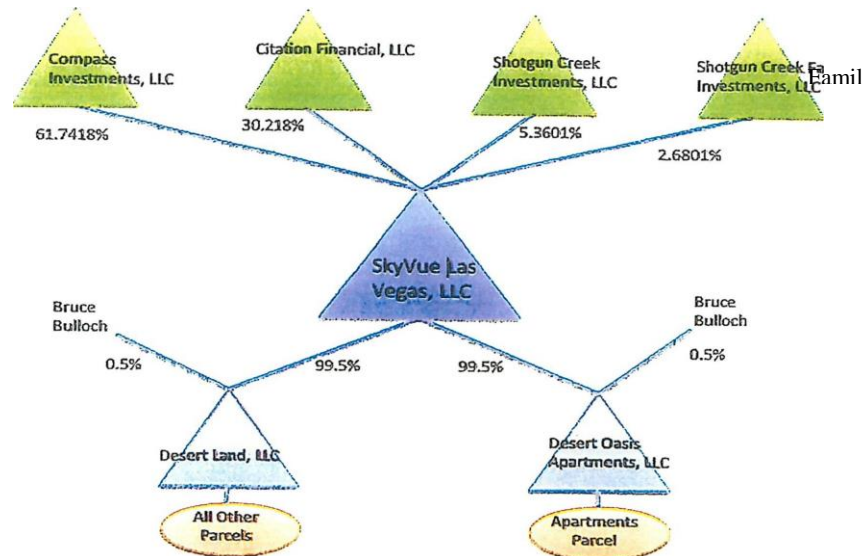
13 Bulloch told Perry about the 38.5 acres and a proposed 500-foot observation wheel  
14 called "SkyVue" that Bulloch and Gaffin were planning to develop on the property. (*Ex.*  
15 *1, 77:15-18).*

16 As discussions about SkyVue were ongoing between Bulloch and Gaffin, on  
17 January 13, 2011, Gonzales filed a complaint against Desert Land in Clark County  
18 District Court, alleging that payment of the Parcel A Transfer Fee was due because  
19 Defendants had made a Parcel A transfer by exercising an option through a different  
20 Desert Entity for purchase of additional Parcel A property. Gonzales also requested a  
21 judicial declaration that the Parcel A Transfer Fee constituted a lien on Parcel A. The  
22 case was removed to federal court before Judge Jones. The judge granted summary  
23 judgment in favor of Desert Land, denying Gonzales's claims that payment was due at  
24 that time and that Gonzales had a lien on Parcel A. The Ninth Circuit affirmed.

25 On June 21, 2011, Bulloch and Gaffin formed SkyVue Las Vegas, LLC  
26 ("SkyVue") to transfer control of the 38.5 acres owned by the Desert Entities into a  
27 separate entity into which Perry could then contribute cash for operations. In exchange  
28

for his cash, Perry would receive an equity position in the new entity. (*Wray Decl. Ex. 8, Gaffin Depo. 2012:33:19*).

Bulloch, via Compass, and Gaffin, via Citation, contributed their ownership in Desert Land and Desert Apartments to SkyVue (*see Wray Decl. Ex. 9, Bulloch Depo. 2014:36:10-24 and Ex. 1, 92:4-8*). In October, 2011, Perry's Shotgun Creek Investments, LLC contributed to SkyVue \$10 million in cash, and in January 2012, Shotgun Creek Family Investments, LLC contributed another \$5 million in cash, in exchange for which they received a total membership interest of 8.01% in SkyVue. (*Ex. 9, 18:8-12*). The ownership structure thus looks like this:



(*Exhibit 1, 114:18*).

Debtors' equity transfers put the development of Parcel A in the control of SkyVue under the continued management of Bulloch and Gaffin. (*Ex. 9, 17:23-25*). Through its ownership of the Desert Entities, SkyVue was now the indirect owner of Parcel A. (*Ex. 9, 27:15-18 and Ex. 1, 41:11-13*).

Bulloch told Perry about the Gonzales lawsuit and the obligation to pay Gonzales for the Parcel A Transfer Fee prior to any loan or equity infusion by the Shotgun Entities. (*Ex. 9, 56:2-57:22*). Perry confided to Bulloch that in Perry's opinion, the equity transfers likely triggered the obligation to pay Gonzales's \$10 million Parcel A Transfer

Fee under the Second Amended Plan of Reorganization, although of course, Gonzales was not paid. (*Exhibit 1, 67:10-21*).

The cash infusions and equity transfers involving the Shotgun Entities were done on handshakes, without paperwork. Perry later said it was “definitely the first time I’ve ever made a \$10 million investment without a document.” (*Exhibit 5, 22:16-17*). No one informed Gonzales that SkyVue had been formed or that control of Parcel A was now in a new entity.

In addition to obtaining equity in SkyVue, Perry’s Shotgun Entities began making loans to the Desert Entities, secured by deeds of trust against Parcel A. The promissory notes are convertible into equity of SkyVue at the option of Perry. The chart of loans against Parcel A, including the Shotgun Entities’ loans, and their principal amounts, is as follows:

DATE	AMT. OF LOAN	CURRENT APN	LENDER	BORROWER
7/14/2011	\$5,000,000	162-28-301-036	Shotgun Investments Nevada, LLC	Desert Oasis Investments, LLC
5/23/2012	\$16,500,000	162-28-301-037	Shotgun Creek Las Vegas, LLC	Desert Oasis Investments, LLC
5/23/2012	\$3,500,000	162-28-301-010	Shotgun Creek Las Vegas, LLC	Desert Oasis Investments, LLC
6/11/2012	\$5,000,000	162-28-301-032	Shotgun Creek Las Vegas, LLC	Desert Land, LLC
7/19/2012	\$1,000,000	162-28-302-001	Shotgun Creek Investments, LLC	Desert Land, LLC
7/25/2012	\$3,500,000	162-28-310-001	Mutual of Omaha Bank	Desert Oasis Apartments, LLC
8/24/2012	\$2,000,000	162-28-302-001	Shotgun Creek Investments, LLC	Desert Land, LLC
1/3/2013	\$4,500,000	162-28-301-001, 2	Shotgun Creek Investments, LLC	Desert Land, LLC
1/3/2013	\$250,000	162-28-301-001, 2	Shotgun Las Vegas LLC	Desert Land, LLC
1/3/2013	\$250,000	162-28-301-001, 2	Shotgun Nevada, LLC	Desert Land, LLC
3/15/2013	\$4,000,000	162-28-301-033	Shotgun Creek Investments, LLC	Desert Land, LLC
12/23/2013	\$1,175,000	162-28-301-029	Shotgun Creek Investments, LLC	Desert Land, LLC
11/10/2014	\$1,058,872	162-28-301-029	Shotgun Creek Investments, LLC	Desert Land, LLC
3/3/2015	\$2,650,000	162-28-301-029	Shotgun Creek Investments, LLC	Desert Land, LLC



2/2/2016	\$1,250,000	162-08-301-029	Shotgun Creek Investments, LLC	Desert Land, LLC
12/15/2016	\$1,250,000	162-28-301-029	Shotgun Creek Investments, LLC	Desert Land, LLC
Total	\$52,883,872			

Despite a provision in Debtors' Chapter 11 plan requiring Debtors to send quarterly status reports to Gonzales, no reports were ever sent, and no one informed Gonzales about the Shotgun Entities' loans.

As the chart above shows, by June 11, 2012, the loans of the Shotgun Entities secured by Parcel A exceeded the \$25 million limit on permitted financing imposed by Debtors' 2002 reorganization plan. This flaunting of the terms of the Chapter 11 plan, which was unknown to Gonzales at the time it occurred, later became the basis of Judge Jones' judgment in favor of Gonzales.

In addition to \$52 million dollars in loans against Parcel A from the Shotgun Entities, Bulloch and Gaffin also borrowed:

(a) \$10 million from Olympic Coast Investment secured by a parcel within the 38.5 acres and immediately adjacent to Parcel A (*Wray Decl., Ex. 10, Gaffin Depo. 2015:95*);

(b) \$25.9 million from Aspen Financial on 3.1 acres immediately adjacent to Parcel A, which is also included in the 38.5 acres. (*Ex. 10, pg. 97*); and

(c) \$5 million against the Desert Oasis Apartments, which is part of Parcel A.

In sum, as managers of the Desert Entities, Bulloch and Gaffin borrowed approximately \$82 million, excluding interest. Unfortunately, the amount of interest is considerable. The Shotgun Entities are hard-money lenders. (*see Wray Decl. Ex. 11, Greg Perry Depo. 2014:29:5*). Their loans carry interest at 16%, compounded monthly, except in the event of default, in which case, the rate of interest is **18%, compounded monthly**. All the loans are cross-collateralized, such that a default on any single loan allows Perry to foreclose on any and all of Parcel A. All of the loans are in default, meaning, the default rate of interest of 18%, compounded monthly, applies. At the



1 default rate of 18%, compounded monthly, basic math shows that the amount owed on  
2 each Shotgun loan increases 19.56% by the end of year one, 42.95% by the end of year  
3 two, 70.91% by the end of year three, and 204.35% by the end of year four. Going  
4 forward from there, the debt increases at even higher rates. It is estimated that unpaid  
5 principal and interest **on the Shotgun Entities loans alone** currently is at least \$140  
6 million.

7 Perry and the Shotgun Entities are more than mere hard-money lenders, however;  
8 they are equity partners of Bulloch and Gaffin. After contributing \$15 million for an  
9 ownership interest, Bulloch and Gaffin grew dependent on Perry for loans to keep  
10 SkyVue afloat, and Perry came to have great influence and control. Bulloch compared  
11 Perry and his son Greg Perry to a “board of directors,” (*Ex. 1, 56:24-57:2*) with whom  
12 Bulloch and Gaffin consulted before making major decisions. (*Ex. 1, 56:16-17*). It was  
13 Perry who suggested, for example, the merger of Desert Investments into Desert Land.  
14 (*Ex. 1, 37:13-17 and 39:17-22*).

15 As managers, Bulloch and Gaffin have never been the least bit interested in  
16 whether Gonzales is ever paid. Gonzales was 58 years old when the 2003 plan was  
17 confirmed and is 73 years old today. Perry had confided to Bulloch in a November 13,  
18 2012 email that he wanted to see Gonzales “kicked down the road with zero interest,”  
19 (*Ex. 7, 82:4-8; Ex. 9, 69:11-15*). The same sentiment was expressed in slightly different  
20 fashion by Bulloch, when he warned Gonzales to stop suing to enforce payment of the  
21 Parcel A Transfer Fee or his partner Perry would foreclose on Parcel A, taking all the  
22 assets of Debtors and leaving Gonzales with nothing: “That’s the real world; and the  
23 more you piss off my partner [Wayne Perry], that may happen. So welcome to the real  
24 world, Tom.” (*Ex. 1, 141:9-11*). “I’m asking you guys to stop pissing off my good  
25 friends.” (*Ex. 1, 159:1*).

26 Gonzales saw that Bulloch, Gaffin and Perry were determined not to pay him, as  
27 they violated their Chapter 11 plan and encumbered the 38.5 acres with loans that could  
28 not be paid. Recognizing this reality, Gonzales filed suits to enforce the 2003 bankruptcy

1 plan. In 2013, Gonzales sued Perry and the Shotgun Entities for interfering with his right  
2 to payment of the Parcel A Transfer Fee. Judge Jones heard the case under Case No.  
3 2:13-cv-00931-RCJ-VPC. The action was dismissed by stipulation pursuant to an  
4 agreement reached between Gonzales and Perry to work together to sell the property.  
5 The cooperation that Gonzales expected from Perry never materialized. Perry instead  
6 filed foreclosure proceedings on Parcel A, *see Wray Decl., Ex. 12*, and when Perry set a  
7 foreclosure sale date of May 1, 2018, the involuntary bankruptcy petitions against  
8 Debtors were filed on April 30, 2018.

9 Additionally, in 2015, Gonzales sued Debtors in *Gonzales v. Desert Land*, Case  
10 No. 2:15-cv-00915-RCJ-VPC, alleging that they violated their reorganization plan when  
11 they exceeded the \$25 million limit on permitted financing. On March 27, 2018, Judge  
12 Jones found that Debtors had breached the Chapter 11 plan and that Gonzales was  
13 entitled to damages. *See Ex. 13*. Judge Jones entered judgment in favor of Gonzales and  
14 against Debtors for principal and interest in the sum of \$13,177,708.33. *See Ex. 14*.  
15 Gonzales subsequently assigned the judgment to Brad Busbin, as Trustee of the Gonzales  
16 Charitable Remainder Unitrust One, *see Ex. 15*, and Busbin is therefore the petitioning  
17 creditor in this involuntary bankruptcy proceeding.

18 The SkyVue observation wheel and retail development were never built. After a  
19 discussion with the Perrys, Bulloch and Gaffin shut down the SkyVue project for good in  
20 approximately March of 2015. (*Ex. 1, 8:17-19 and 9:9-12*). The legacy of SkyVue is  
21 over \$100 million in hard-money debt added to the property, with nothing to show for it  
22 except two poles jutting out of the desert sand, which were intended at one time to hold a  
23 giant observation wheel, but now stand as a monument to Bulloch and Gaffin's  
24 incompetency and gross mismanagement.

25 Debtors have no means to satisfy the debt against the 38.5 acres except to sell it.  
26 But Bulloch and Gaffin are unable to accomplish a sale. Parcel A has been listed for sale  
27 since 2003. (*Ex. 1, 23:22-23*). Over the past 15 years, Bulloch and Gaffin claim that they  
28 listed the 38.5 acres with the biggest investment banking firms in the world, (*Ex. 1,*

1 26:12-15) including Merrill Lynch in 2005 (*Ex. 1*, 24:5-7), Goldman Sachs in 2006, CB  
2 Richard Ellis in 2007, Cantor Fitzgerald (*Ex. 1*, pg. 28) and Cushman-Wakefield in 2015.  
3 (Perry “suggested” to Bulloch that they use Cushman Wakefield because Perry knows  
4 some of the senior people at Cushman Wakefield (*Exhibit 6*, pg. 89)).

5 Not only have Bulloch and Gaffin been unable to sell the 38.5 acres over the past  
6 15 years, even with the assistance of top investment banking firms, Debtors say they have  
7 not even received an offer. (*Ex. 1*, 12:22-23). Meanwhile, Gonzales was able to sell  
8 Parcels B, C and D next door. *See ECF No. 58 at 3*.

9 Bulloch and Gaffin cannot sell the property because they refuse to sell the  
10 property for what it is actually worth. In 2015, they claimed that the 38.5 acres was  
11 worth \$9-\$15 million an acre, for a total market value of up to \$578 million. (*Ex. 1*,  
12 14:14-17; *Ex. 10*, 92:6-7). In their motion to convert this case to Chapter 11, Debtors  
13 further claimed that they have an appraisal (which they have yet to provide to the  
14 undersigned) allegedly supporting a fair market value of \$460 million, or approximately  
15 \$12 million per acre. (*ECF No. 30*). These are fictitious alleged values that bear no  
16 relation to the real fair market value of the property.

17 In 2017, Gonzales commissioned an appraisal by Integra Realty Resources  
18 (“IRR”) which concluded the property is worth \$5.1 million per acre. This market value  
19 is corroborated by the court’s findings in *Sher Development, LLC v. Desert Land Loan*  
20 *Acquisition, LLC*, Case No. A-16-743298-B, in the District Court of Clark County,  
21 Nevada.<sup>2</sup> The *Sher Development* action concerns the \$25.9 million loan by Aspen  
22 Financial Services, LLC (“Aspen”) to Desert Land, LLC in 2007 that is secured by a  
23 3.11-acre vacant parcel that is part of the 38.5-acre assemblage. *Ex. 16*, ¶6. The  
24 beneficial interest in the Aspen loan was owned by 459 investors. *Id.*, ¶ 8.

25  
26  
27 <sup>2</sup> The Court is respectfully requested to take judicial notice of the *Findings of Fact and*  
28 *Conclusions of Law* filed March 1, 2017 in the *Sher Development* case; *see Wray Decl.*  
*Exhibit 16*.

1 Initially, on April 4, 2012, Desert Land and Aspen entered into an option  
2 agreement for Desert Land to pay off the entire indebtedness for a one-time payment of  
3 \$16.5 million, *Id.*, ¶17, which equates to approximately \$5.4 million an acre. Desert  
4 Land defaulted on that agreement. *Id.*, ¶ 20.

5 On January 4, 2016, Bulloch, on behalf of Desert Land, wrote a letter to the Aspen  
6 investors reiterating that Desert Land was standing by its prior commitment to pay  
7 investors "\$16.5 million when the property sells." *Id.*, ¶ 23.

8 The same month, Bulloch and Gaffin formed another entity called Desert Land  
9 Loan Acquisition, LLC ("DLLA") and began buying up individual investor interests in  
10 the Aspen Financial note until they acquired 51% of the outstanding interests in the loan.  
11 *Id.*, ¶¶ 24, 27.

12 *Sher Development* and other holders filed suit against DLLA, Bulloch, Gaffin,  
13 their family trusts and Compass Investments, LLC. In its findings and conclusions, the  
14 court determined that "[t]he most reasonable current value of the real property securing  
15 the Loan based upon comparables used for the evaluation is most likely the \$13,460,000  
16 appraised value by Matt Lubaway, MAI." *Id.*, ¶ 50. Based on the Lubaway appraisal,  
17 the Aspen parcel – which is part of the 38.5 acres – is worth an average of approximately  
18 \$4.3 million per acre. The state court judge has now entered an order allowing Bulloch  
19 and Gaffin to acquire the Aspen Financial parcel for that price.

20 Thus, in a pending state court action to which Bulloch and Gaffin are parties, the  
21 court placed a value on 3.11 of the 38.5 acres at \$4.3 million per acre, although Bulloch  
22 and Gaffin offered to purchase the property at \$5.3 million per acre. The *Sher*  
23 *Development* case proves that Bulloch and Gaffin truly know that the 38.5 acres is worth  
24 in the range of \$4.3 million to \$5.3 million an acre, or between \$165 million to \$204  
25 million for all 38.5 acres.

26 In July of 2017, Perry recorded the foreclosure notice for all the properties in  
27 Parcel A securing the Shotgun Entities' loans. *See Ex. 12, attached.* Another year has  
28 now passed since the foreclosure notice was recorded. Despite the pressure being

1 brought to bear by Perry through his foreclosure notice, Bulloch and Gaffin still have  
2 been unable to sell the property.

3 **A TRUSTEE MUST BE APPOINTED PURSUANT TO 11 U.S.C. §1104(a)(1)**

4 **1. Gross Mismanagement**

5 The term “gross mismanagement” is not defined in the Bankruptcy Code, but  
6 mismanagement is defined by case law as managing “ineptly, incompetently or  
7 dishonestly,” and gross is defined as “glaring, flagrant, very bad.” *In re McTiernan*, 519  
8 B.R. 860, 867 (Bankr. D. Wyo. 2014). Accordingly, gross mismanagement is flagrantly  
9 inept, incompetent or dishonest managing.

10 As managers, Bulloch and Gaffin violated a settlement agreement and a Chapter  
11 11 plan adopted in 2003 in which they made important promises to Gonzales and to the  
12 Court and other creditors as to how they would manage Debtors and the 38.5 acres. Not  
13 the least of their management obligations was to keep their borrowing under \$25 million  
14 as to Parcel A.

15 It is not as if Bulloch and Gaffin were merely making occasional, inept  
16 management decisions. After their 2003 plan was confirmed, they managed Debtors for  
17 15 years. They had many years to sell the property. They failed with every opportunity  
18 they had. They borrowed enormous sums with no means to repay the money they were  
19 borrowing. They had no take-out financing in place to repay the loans they obtained  
20 from the Shotgun Entities, and despite that fact, Bulloch and Gaffin continued recklessly  
21 to borrow far beyond the \$25 million cap. By 2017, even their partner Perry had seen  
22 enough and began a foreclosure proceeding on Parcel A.

23 Their gross mismanagement is evidenced by the unconscionable loan terms by  
24 which the Shotgun Entities obtained notes accruing interest of 16% per annum,  
25 compounded monthly, except in case of default, when the interest is 18% per annum,  
26 compounded monthly. At these rates, if one does the math, the debt doubles  
27 approximately every four years.

1 Bulloch and Gaffin glaringly and ineptly managed by wasteful spending on the  
2 SkyVue project fiasco. Today, the only remnant of the SkyVue project is two concrete  
3 poles in the sand that were erected to hold an observation wheel Bulloch and Gaffin  
4 could never build. These poles are now a liability, in that Bulloch believes it will cost an  
5 estimated \$2 million to remove them before the land on which they sit can be turned to  
6 profitable use. *Ex. 1at 23.*

7 Debtors actually have income-producing assets, the Desert Oasis Apartments and  
8 a motel, but Bulloch and Gaffin don't even manage those properties. They are managed  
9 by a private management company, and Bulloch and Gaffin merely review monthly  
10 reports. *Ex. 10, at 12-13.*

11 Back at their offices, Bulloch and Gaffin cannot even keep the records straight  
12 between the Desert Entities. In their *Amended Motion to Substantively Consolidate*  
13 *Cases* (ECF No. 27), Debtors admit:

14 The managers of the Desert Entities used the funds available from each entity to  
15 pay the expenses of all entities. The Desert Entities have always been treated as a  
16 single business since 2004 or from the creation of each member entity.

17 *See, Motion, at 3:25-27; Gaffin Decl., ¶11.* By this admission, Bulloch and Gaffin  
18 concede that as managers, they could not even maintain separate books and records for  
19 each Debtor. Indeed, an admission that assets and liabilities were commingled is a  
20 ground for finding Debtors and non-debtor entities are alter egos under NRS 78.747(2).

21 Even facing threatened foreclosure and strong encouragement by Perry to sell the  
22 38.5 acres during the past year, Bulloch and Gaffin refused to salvage the property by  
23 selling it for a reasonable price.

24 Ultimately, indisputable evidence of Bulloch and Gaffin's gross mismanagement  
25 is enshrined in the judgment by the U.S. District Court for \$13,177,708.33, based on their  
26 violation of the borrowing cap that Bulloch and Gaffin expressly agreed to abide by in  
27 their 2003 reorganization plan.

28 Cause to appoint a trustee is "manifest when creditors may reasonably lose all  
confidence in the ability of management to direct the reorganization effort." *In re Eagle*

1 *Creek Subdivision, LLC*, No. 08-4292, 2009 Bankr. LEXIS 632, \*11 (Bankr. E.D.N.C.  
 2 March 9, 2009). Without question, creditors may reasonably have no confidence in  
 3 Bulloch and Gaffin's ability to direct the sale and distribution of proceeds of the 38.5  
 4 acres. Based on a finding of gross mismanagement alone, cause exists under Section  
 5 1104(a)(1) for appointing a Chapter 11 Trustee.

## 6 **2. Incompetence**

7 "The term 'incompetence' is not defined in the Bankruptcy Code, but is generally  
 8 defined as the 'state or fact of being unable or unqualified to do something.'" *In re*  
 9 *Ricco, Inc.*, 2010 Bankr. LEXIS 1916 (Bankr. N.D.W.Va. June 28, 2010), citing *Black's*  
 10 *Law Dictionary* 780 (8th ed. 2004).

11 Everyone in this bankruptcy proceeding, Debtors and creditors alike, all seem to  
 12 agree that the objective is to sell the 38.5 acres and pay the proceeds to creditors. *See,*  
 13 *e.g., Gaffin Decl. in Support of Motion to Substantively Consolidate, ECF No. 28, ¶9.*

14 Bulloch and Gaffin have demonstrated over the past 18 years that they are unable  
 15 to sell the property. They have now controlled most of the 38.5 acres since the year  
 16 2000. Despite their experience as commercial real estate brokers specializing in Las  
 17 Vegas real estate, and despite marketing the property through a series of prestigious  
 18 firms, in the 15 years since the 2003 plan of reorganization was approved by Judge Jones  
 19 with the stated goal of maintaining, developing and selling the property, the property has  
 20 not been sold.

21 In their recent filings with this Court, Bulloch and Gaffin are now full of excuses.  
 22 They allege they were unable to sell the property because of the recession years and  
 23 because of lawsuits by Tom Gonzales. (ECF No. 58, at 7-8). These are dishonest  
 24 excuses. **Neither the recession nor Tom Gonzales is to blame.** The property was for  
 25 sale before and after the recession. The property was for sale long before the first lawsuit  
 26 by Gonzales in 2011. Furthermore, it is specious to claim that a lawsuit blocked the sale  
 27 of the property, because no buyer was dissuaded by the fact that part of the seller's  
 28 proceeds had to be used to pay something called the "Parcel A Transfer Fee." The buyer



1 obtains title to the land by simply paying the agreed price. The buyer has no interest or  
 2 concern in how the seller's proceeds may be distributed. Hence the lawsuit was no  
 3 hindrance whatsoever. All Debtors had to do is what they agreed to do in the 2003  
 4 Chapter 11 plan; namely, sell the property. Notably, Gonzales's lawsuits did not deter  
 5 lenders such as the Shotgun Entities from continuing to loan huge sums to Bulloch and  
 6 Gaffin against the property.

7 The irrefutable fact is that Bulloch and Gaffin are incompetent with respect to  
 8 being unable to sell the property. Based on a finding of incompetency alone, cause exists  
 9 under Section 1104(a)(1) for appointing a Chapter 11 trustee.

### 10 **3. Dishonesty**

11 "Dishonesty" is defined in case law as "lack of honesty or integrity: disposition to  
 12 defraud or deceive." *In re Amerejuve, Inc.*, 2015 Bankr. LEXIS 1496 (Bankr. S.D. Tex.  
 13 Apr. 29, 2015), citing *Merriam-Webster Online Dictionary*. 2015. [http://www.merriam-](http://www.merriam-webster.com)  
 14 [webster.com](http://www.merriam-webster.com) (28 Apr. 2015).

15 Bulloch and Gaffin display their lack of honesty or integrity every time they  
 16 misrepresent the true value of the 38.5 acres. Despite their representation that the 38.5  
 17 acres has an appraised value of \$460 million,<sup>3</sup> Bulloch and Gaffin know, in truth, it is  
 18 worth less than half that amount.

19 As proof of Bulloch and Gaffin's true knowledge, in the *Sher Development* case,  
 20 Bulloch and Gaffin originally offered \$16.5 million, or approximately \$5.1 million per  
 21 acre, for the 3.1-acre parcel known as the "Aspen Financial parcel" that is included as  
 22 part of the 38.5 acres. In that same *Sher Development* case, Bulloch and Gaffin fought  
 23 hard to obtain court approval in 2018 of an offer to purchase the Aspen Financial deed of  
 24 trust for \$13 million, or approximately \$4.3 million an acre. These actions speak louder  
 25

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26  
 27  
 28 <sup>3</sup> The *Amended Motion for Conversion of Case to Chapter 11* (ECF No. 30), at 1, claims  
 this value based on an appraisal dated October/November, 2017, but Debtors have yet to  
 produce the appraisal despite repeated requests.

1 than any words. Bulloch and Gaffin know that the value of the acreage as established in  
2 the *Sher Development* case is between \$4.3 million and \$5.1 million per acre, not the \$12  
3 million - \$15 million per acre they have represented to the Court in this case and to Judge  
4 Jones in the prior cases.

5 Bulloch and Gaffin also know that the IRR appraisal commissioned by Gonzales  
6 last year placed a value of \$5.1 million per acre on Parcel A, which is consistent with the  
7 value-per-acre that the Court found in the *Sher Development* case.

8 As further evidence of their dishonesty, while this motion for appointment of a  
9 trustee was being drafted, Bulloch and Gaffin filed an emergency motion to approve use  
10 of cash collateral. (ECF No. 78). As part of that motion, they offered into evidence a  
11 cash collateral stipulation between Debtors and Northern Trust Company which recites  
12 that standing alone, the 6.4 acres comprising the Desert Oasis Apartments is worth \$9  
13 million, which translates to approximately \$1.3 million per acre.<sup>4</sup> Deducting the 6.4  
14 acres from the 38.5 acres, this means that in order to reach the market value of \$460  
15 million that Bulloch and Gaffin are claiming, the remaining 32 acres would have to be  
16 worth \$451 million, or, an average of \$14,375,000 per acre. Yet the value of the  
17 remaining 32 acres cannot be \$14.3 million per acre, because the Aspen Financial  
18 property comprises 3.1 of those remaining 32 acres, and Bulloch and Gaffin fought to  
19 obtain a state court order in the *Sher Development* case which finds the market value of  
20 those 3.1 acres to be \$4.3 million per acre. In short, Bulloch and Gaffin are playing a  
21 dishonest game by knowingly misrepresenting the fair market value of Debtors' property  
22 to the creditors and to the various courts.

23 Being a fiduciary to a bankruptcy estate is not a game. Playing with the value of  
24  
25  
26

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27  
28 <sup>4</sup> In the original draft of the stipulation, the value of the Desert Oasis Apartments property  
was reported as \$6 million. Between the initial and final drafts of the stipulation, Bulloch  
and Gaffin arbitrarily increased the alleged value of the apartment property by \$3 million.

the 38.5 acres is fundamentally dishonest. Based on a finding of dishonesty alone, cause exists under Section 1104(a)(1) for appointing a Chapter 11 trustee.

#### 4. Similar Cause

The causes for appointment explicitly listed in Section 1104(a)(1) are not exclusive; the statute provides that any other “similar cause” may be ground for appointment of a trustee in a Chapter 11 case. *In re Marvel Entm't Grp.*, 140 F.3d 463, 472 (3d Cir. 1998); *In re Bellevue Place Assocs.*, 171 B.R. 615, 623 (Bankr. N.D. Ill. 1994). Cases hold that cause exists for appointment of a trustee under 11 U.S.C. §1104(a)(1) where the evidence shows:

- (a) conflicts of interest;
- (b) misuse of assets and funds;
- (c) inadequate record keeping and reporting;
- (d) non-filing of required documents, including lack of adequate disclosure;
- (e) lack of appropriate cost controls;
- (f) various transgressions as to taxes, including nonpayment of taxes, failure to file returns, and nonwithholding of taxes;
- (g) various instances of conduct found to establish fraud or dishonesty;
- (h) failure to make required payments; **or**
- (i) lack of credibility and creditor confidence.

*In re Aardvark, Inc.* 1997 WL 129346 (D.Del. 1997) (emphasis added), citing *In re Clinton Centrifuge, Inc.* (Bankr. E.D. Pa 1988) 85 B.R. 980, 985).

Debtors and their management, Bulloch and Gaffin, have engaged in virtually all of the conduct identified in the cases as “similar cause” for appointment of a trustee. They misused the assets and funds of Debtors as indicated by Judge Jones’s judgment and failed to maintain the Desert Entities as separate from each other. They failed to provide quarterly reports to Gonzales as required by their former Chapter 11 plan. They

1 failed to follow any concept of cost controls in the SkyVue project fiasco. They didn't  
2 even pay their taxes.<sup>5</sup>

3 They are dishonest as to the fair market value of the 38.5 acres. They obviously  
4 do not pay their creditors as agreed. They have zero credibility or creditor confidence.

5 There is more bad faith and abuse of the bankruptcy process in the instant case  
6 than can be found in any reported decision within the Ninth Circuit dealing with  
7 conversion under Bankruptcy Code §706(a). Here, Debtors' bad faith and abuse of the  
8 bankruptcy process has gone so far that it is actually the subject of a federal court  
9 judgment. Debtors' willingness to bury the 38.5 acres in debt now poses a threat to the  
10 likelihood of creditors ever being paid. In short, Debtors' material breach of their  
11 Chapter 11 plan was one that severely prejudiced creditors, which is the epitome of bad  
12 faith. A debtor-in-possession must be transparent, and these Debtors are not. They kept  
13 Gonzales in the dark as they violated their Chapter 11 plan. There is every reason to  
14 believe that as debtors-in-possession, they will fail to abide by their responsibilities to  
15 report fully and accurately on their handling of the bankruptcy estate.

16 Allowing Debtors again to take the reins of a Chapter 11 estate involving the 38.5  
17 acres is a prospect that should be ruled out entirely. Debtors have already had their fresh  
18 start opportunity. They had a fresh start 15 years ago. They abused the privilege of  
19 bankruptcy protection and have proven beyond question they have no ability to sell the  
20 38.5 acres. Accordingly, in addition to gross mismanagement, incompetence and  
21 dishonesty, there is "similar cause" under 11 U.S.C. §1104(a)(1) to appoint a trustee.

22 **A TRUSTEE MUST BE APPOINTED UNDER 11 U.S.C. §1104(a)(2) IN THE**  
23 **BEST INTEREST OF CREDITORS AND THE ESTATE**

24 **A separate and independent basis for this motion** is found in 11 U.S.C.  
25 §1104(a)(2), which authorizes the court to appoint a trustee "in the interest of creditors,

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26  
27  
28 <sup>5</sup> The bankruptcy schedules filed July 13, 2018 show that Desert Land owes Clark  
County \$463,000 in unpaid real property taxes and Desert Investments owes \$99,450.26  
in back taxes.

1 any equity security holders, and other interests of the estate...”. *In re Lowenschuss*, 171  
2 F.3d 673, 685 (9<sup>th</sup> Cir. 1999). Unlike Section 1104(a)(1), which provides for mandatory  
3 appointment of a trustee upon a finding of cause, Section 1104(a)(2) “envision[s] a flexible  
4 standard” that gives the court discretion to appoint a trustee “when to do so would serve  
5 the parties’ and the estate’s interests.” *In re Marvel*, 140 F.3d at 474. In determining  
6 whether the appointment of a trustee is appropriate in the interest of creditors and the  
7 estate, a court “eschew[s] rigid absolutes and look[s] to the practical realities and  
8 necessities inescapably involved in reconciling competing interests.” *In re Hotel Assoc.*  
9 (Bankr. E.D. Pa 1980) 3 B.R. 343, 345.

10 The estate and creditors need a trustee of the estate who will market and sell the  
11 38.5 acres in reasonably prompt fashion and who will pursue appropriate claims for  
12 recovery of assets from Debtors’ principals. Bulloch and Gaffin do not fit this bill.  
13 Indeed, they are the single biggest impediment to achieving goals of the creditors and the  
14 estate.

15 In a variety of cases, courts have found that the best interest of creditors and the  
16 estate required appointment of a Chapter 11 trustee under 11 U.S.C. §1104(a)(2).

17 In *In re Corona Care Convalescent Corp.*, 527 B.R. 379, 382 (Bankr. C.D. Cal.  
18 2015) the court found grounds existed to appoint a Chapter 11 trustee when the debtors  
19 defaulted on a settlement agreement with their creditors and made no meaningful  
20 progress in paying down debt. The court in *Corona Care* further found an asset sale was  
21 in the best interest of creditors but the debtors and their insiders were not inclined to sell  
22 the assets.

23 In *In re Pasadena Adult Residential Care, Inc.*, 2015 Bankr. LEXIS 3579, (Bankr.  
24 C.D. Cal. Oct. 22, 2015), the court found that the only hope for creditors and equity  
25 holders to realize value from the debtors’ assets was a sale of those assets, and a trustee  
26 should be appointed to effectuate the asset sale.

27 In numerous cases, the courts have held that commingling of assets by the debtors  
28 required appointment of a trustee. *See, In re Hotel Associates, Inc.*, 3 B.R. 343 (Bankr.

1 E.D.Pa. 1980); *In re Phila. Athletic Club, Inc.*, 15 B.R. 60, 63 (Bankr. E.D. Pa. 1981); *In*  
 2 *re Taaf, LLC*, 2010 Bankr. LEXIS 449 (Bankr. E.D.N.C. Feb. 12, 2010); *In re Ford*, 36  
 3 B.R. 501, 504-05 (Bankr. W.D. Ky. 1983).

4 Failure to preserve the assets of the debtor for the benefit of the creditors is also  
 5 grounds to appoint a trustee under §1104(a)(2). *In re Ionosphere Clubs, Inc.*, 113 B.R.  
 6 164, 169 (Bankr. S.D.N.Y. 1990) (“A debtor-in-possession must act as a ‘fiduciary of his  
 7 creditors’ to ‘protect and to conserve property in his possession for the benefit of the  
 8 creditors,’ and to ‘refrain...from acting in a manner which could damage the estate”).

9 Of all the reported cases, none presents facts as compelling as the instant case for  
 10 the appointment of a Chapter 11 trustee to protect and serve the interest of creditors and  
 11 the estate. Over a 15-year period since the last Chapter 11 plan, Bulloch and Gaffin have  
 12 placed the estate under a mountain of debt while they violated their Chapter 11 plan and  
 13 commingled assets of Debtors. The judgment for over \$13 million for breaching the  
 14 Chapter 11 plan speaks for itself.

### 15 CONCLUSION

16 Appointment of a trustee is mandatory under 11 U.S.C. §1104(a). Even without a  
 17 motion, a court is empowered *sua sponte* to appoint a trustee in the circumstances that  
 18 exist in this case. *Fukutomi v. United States Tr. (In re Bibo, Inc.)*, 76 F.3d 256, 258 (9th  
 19 Cir. 1996). It is therefore respectfully requested that the motion be granted and that the  
 20 Office of the United States Trustee be directed to appoint a Chapter 11 Trustee in these  
 21 administratively-consolidated cases.

22 DATED: July 23, 2018

LAW OFFICES OF MARK WRAY

23  
 24 By                     /s/ Mark Wray                    

25 MARK WRAY

26 Attorney for Petitioning Creditor  
 27 BRADLEY J. BUSBIN, AS TRUSTEE  
 28 OF THE GONZALES CHARITABLE  
 REMAINDER UNITRUST ONE

**CERTIFICATE OF SERVICE**

The undersigned employee of the Law Office of Mark Wray certifies that a true copy of the foregoing document was served via the Court's ECF System on July 23, 2018 to the following:

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